# Accounting Standards Board of Japan (ASBJ)

Fukoku Seimei Building 20F, 2-2, Uchisaiwaicho 2-chome, Chiyoda-ku, Tokyo 100-0011, Japan Phone +81-3-5510-2737 Facsimile +81-3-5510-2717 URL http://www.asb.or.jp/



## Project Plan Concerning the Development of Japanese Accounting Standards

— Initiatives towards the international convergence of accounting standards in light of the equivalence assessment by the EU

October 12, 2006 Accounting Standards Board of Japan

### I. Introduction

The Accounting Standards Board of Japan (ASBJ) believes that convergence towards compatible high quality accounting standards is beneficial for capital markets around the world. Based on this belief, the ASBJ has been developing Japanese accounting standards and has contributed to the International Accounting Standards Board (IASB) actively in working towards the development of International Financial Reporting Standards (IFRSs) by exchanging comments and participating in the IASB projects.

Based upon the foregoing basic policy, the ASBJ and the IASB launched a joint project in March 2005 with the final goal of accomplishing convergence between Japanese GAAP and IFRSs. During the course of this project, both boards have exchanged views and discussed actively and, as a consequence, the ASBJ has been accelerating its revision of Japanese accounting standards to minimize the differences between the two standards. Since the ASBJ believes that a closer relationship should be established with other standard-setters around the world, the ASBJ and the Financial Accounting Standards Board of the United States (FASB) initiated periodical meetings between the representatives of both boards, commencing in May 2006.

In July 2006, the Planning and Coordination Committee of the Business Accounting Council issued an opinion paper entitled, "Towards the International Convergence of Accounting Standards" in which the committee pointed out the necessity of formulating a definite programme as soon as possible concerning a time-framed approach to the EU equivalence assessment for the purpose of accomplishing convergence of accounting standards by early 2008 for such issues as convergence whereof is considered as achievable reciprocally and also showing the progress of work for such issues as convergence thereof may require a longer time to accomplish.

While the ASBJ has occasionally announced the progress and prospects of convergence between Japanese GAAP and IFRSs, based on the foregoing opinion paper of the Business Accounting Council, the ASBJ has recently decided to formulate and release "ASBJ Project Plan" (attached hereto) focusing on such accounting standards development projects as those specifically related to convergence among other projects currently being undertaken, or planned to be undertaken in the future, in an attempt to

express in a clearer manner the status of initiatives of the ASBJ to various constituencies in Japan and abroad. In releasing the ASBJ Project Plan, primary emphasis was placed on mapping out the work planned to be achieved through the end of 2007, and also on clarifying the prospects of convergence status as of the beginning of 2008 concerning the initiatives to be undertaken with respect to the 26 issues for which the remedies were advised by the Committee of European Securities Regulators (CESR) in connection with the equivalence assessment.<sup>1)</sup>

## II. Relationship between the ASBJ Project Plan and the joint project on-going with the IASB

In their third meeting held in March 2006 on the joint project with the goal of achieving convergence of accounting standards, in order to accelerate the progress in convergence process the ASBJ and the IASB agreed to shift from the current "phased" approach, in which differences between the accounting standards that are relatively easy to initiate discussion about are addressed first, to a "whole picture" approach where all differences in accounting standards to be addressed in the future are extensively expressed and projects will be initiated simultaneously in accordance with priority to be addressed.

Under this "whole picture" approach, major differences in accounting standards are classified into "short-term projects" that can be solved in a short time, and "longer-term projects" representing the remainder. Short-term project issues, at this stage, are scheduled to be solved either by 2008, or else, by then, at least, an overall course of actions for eliminating differences shall be determined. For longer-term projects, among others, putting the priority on the five issues, namely: revenue recognition, performance reporting (financial statement presentation), intangibles (including R&D expenses), the scope of consolidation (including SPEs), and retrospective restatement, the ASBJ has decided to initiate research projects in order to focus on setting up the course of actions for eliminating differences and to convey opinions or comments, if any, to the IASB and the FASB.

In their fourth meeting held in September 2006 on the joint project, both boards promoted mutual understanding through discussions and confirmed to continue the joint project, as well as confirmed the progress of each project plan

The ASBJ believes that differences between the two accounting standards could be decreasing by proceeding with the joint project between the ASBJ and the IASB. Also, the ASBJ is fully aware that the steady work should be continued to solve all the differences subject to the remedies for issues as

<sup>&</sup>lt;sup>1)</sup> In the ASBJ, other than the project items related to convergence in the ASBJ Project Plan, the project items specific to the Japanese accounting standards are addressed through each technical committee such as business combinations, retirement benefits, modernization of corporate law, etc. Also, the ASBJ addresses the development of "Conceptual Framework" related to financial accounting as a main topic in conjunction with

proposed by the CESR in light of their importance. Accordingly, the ASBJ envisions prioritizing these issues from viewpoint of their substance<sup>2)</sup> and their progress and background in Japan and abroad<sup>3)</sup> and aggressively undertaking the necessary initiatives.

### III. Future steps for responding to the equivalence assessment by the EU

In its "STATEMENT ON JAPAN'S PROGRESS TOWARD CONVERGENCE BETWEEN JAPANESE GAAP AND IFRSs - In Reference to Technical Advice on Equivalence by the CESR" issued in January 2006, the ASBJ described the then current progress toward remedies for the issues advised by the CESR, and the prospects for convergence status as of 2008.

Thereafter, the ASBJ has carried out its work in accordance with this direction. Also, as agreed to shift the approach for the joint project with the IASB to the "whole picture" approach as stated above, it was decided that future directions will be extensively indicated with remedies for issues other than those advised by the CESR<sup>4</sup>).

The environment surrounding convergence of accounting standards is constantly changing; accordingly, initiatives undertaken to cope with the technical advice on equivalence issued by the EU need to be constantly reviewed as well in light of such a continually evolving environment. In conjunction with the release of the ASBJ Project Plan, the ASBJ has updated the current status of progress with respect to remedies for issues advised by the CESR, its policy for initiatives to be undertaken, and the prospects for convergence status as of the beginning of 2008, as follows.

\_

<sup>&</sup>lt;sup>2)</sup> When the application of remedies is assessed at the entity level, some of the differences identified by the CESR may be avoidable, depending on each entity's rational choices of accounting policies.

<sup>&</sup>lt;sup>3)</sup> The issues related to the convergence project between the IASB and FASB will be deliberated considering the progress of their discussions. In addition, the issues related to recent developed standards in Japan should be taken into consideration assessment of the market.

<sup>&</sup>lt;sup>4)</sup> The MOU (Memorandum Of Understanding) containing mutual agreements between the FASB and the IASB was released in February 2006, in which initiatives to be undertaken for minimizing the differences between accounting standards by 2008 are stated in more concrete terms. In the joint project between the ASBJ and the IASB, the agenda to be discussed are decided based on the issues to be addressed in the above MOU. While the issues to be considered, such as revenue recognition and performance reporting (financial statement presentation), under the "whole picture" approach are not necessarily indicated in the ASBJ Project Plan, the ASBJ plans to make timely comments in accordance with the progress in discussions between the IASB and the FASB.

Issues advised by CESR concerning the equivalence assessment on Japanese Accounting Standards and the ASBJ's approach to those issues

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008
Supple-	1	Business	The ASBJ will ascertain the feedback	Deliberations will be
mentary		combinations	from markets on the accounting	made considering the
statement		(pooling-of-	standards put into effect from 2006.	results of market research,
		interest method)	To this end, a project team will be	feedback from markets
			established by the end of 2006 in	after the implementation
			order to conduct market research in	of IFRS, and the progress
			2007.	in discussions between the
			The application of the	IASB and the FASB. A
			pooling-of-interest method is very	discussion paper will be
			limited only to business	released as necessary.
			combinations where it is impossible	
			to identify an acquiring party.	
	2	Scope of	A technical committee was	As for deliberations of the
		consolidation	established for this issue. The	disclosure, its guidance
		(qualified special	committee has picked up the issue of	will be released by March
		purpose entities)	the disclosure of SPE as the first	2007. As for deliberations
			agenda to be discussed and	of the scope of
			deliberations thereon have been	consolidation, a discussion
			initiated. Further study will be done	paper will be released
			considering the progress in	taking into consideration
			discussions between the IASB and	the progress in discussions
			the FASB in 2007.	between the IASB and the
				FASB by the end of 2007.

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008
	3	Uniformity of	With the release of Practical Issues	PITF will be applied from
		accounting	Task Force (PITF) (May 2006),	April 2008 (earlier
		policies	accounting policies applicable to	application encouraged).
		concerning	foreign subsidiaries will be unified	
		overseas	substantially with those applicable to	
		subsidiaries	parent companies. (Furthermore,	
			consolidation of financial statements	
			using IFRS or U.S. GAAP is now	
			permitted here subject to certain	
			adjustments.)	
<u>Disclosure</u>	4	Share-based	Accounting standards and guidance	Accounting standards and
<u>B</u>		payments	were released (December 2005).	guidance have been
		(expense	Requisite disclosure is also defined	implemented since.
		recognition)	therein. (See No.13, "Share-based	
			payments - explanatory notes")	
	5	Business	Deliberations will be conducted	(See No. 1, "Business
		combinations	considering the progress in	combinations,
		(date of	discussions between the IASB and	pooling-of-interest
		exchange)	the FASB also in conjunction with	method")
			the deliberations of No. 1, "Business	
			combinations (pooling-of-interest	
			method)."	
	6	Business	Deliberations will be conducted by	(See No. 11,
		combinations	the Intangible Assets Working Group.	"Capitalization of
		(capitalization of	(See No. 11, "Capitalization of	development costs")
		acquired R&D in	development costs")	
		process)		
	7	Business	Information required to be disclosed	Accounting standards and
		combinations	as Disclosure B (amounts, causes of	guidance are currently
		(negative	occurrence, methods of amortization	effective.
		goodwill)	and amortization periods) are already	
			required under the new accounting	
			standards put into effect from 2006.	

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008
	8	Inventories	A project team is to be established in	A decision will be made
		(LIFO)	2007 to initiate deliberations.	on the course of action.
			Only a few companies have adopted	
			the LIFO method. Also, this is an	
			issue for which the application of	
			remedies can be avoided by the	
			choice of accounting policies at each	
			entity level.	
		Inventories	Accounting standards were released	Accounting standards will
		(lower of cost or	(July 2006) stipulating book value	be applied from April
		market method)	should be adjusted downward where	2008 (earlier application
			any deterioration of earning power	encouraged).
			thereof exists.	
	9	Uniformity of	A project team will be established in	Based on the deliberations
	accounting		2007 to initiate deliberations.	by the project team, an
		policies of	Also to include such issues that may	exposure draft will be
		associates	arise from the introduction of IFRS	released as necessary.
			in fiscal 2005 in the project team	
			deliberations, it is considered that	
			this issue may be brought up for	
			redeliberation in the course of	
			discussions with the IASB and/or	
			with the FASB.	
			(Under current Japanese accounting	
			standards, uniformity of accounting	
			policies applied to investing	
			companies and their affiliates are	
			considered to be desirable as a	
			general rule, but such uniformity is	
			not forced from practical	
			considerations.)	

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008
	10	Impairment tests	The ASBJ will assess feedback from	A decision will be made
			markets on the impairment standards	regarding the course of
			effective from 2005. To this end, a	action to be taken, based
			project team will be established in	on the results of market
			2007 to conduct market research.	research and considering
			Deliberations will be made reflecting	the progress in discussions
			the progress in discussions between	between the IASB and the
			the IASB and the FASB (short-term	FASB.
			convergence project).	If IFRS are converged to
				U.S. GAAP, differences
				between Japanese
				accounting standards and
				IFRS will then be
				eliminated.
	11	Capitalization of	A working group was established to	Discussion papers will be
		development	initiate deliberations.	released by the end of
		costs	Deliberations will be made taking	2007 based on the results
			into consideration the progress in	of market research and
			discussions with the IASB and the	taking into consideration
			FASB (short-term convergence	the progress in discussions
			project).	between the IASB and the
				FASB.
				If IFRS are converged to
				U.S. GAAP, differences
				between Japanese
				standards and IFRS will
				then be eliminated.
	12	Agriculture	Very few numbers of publicly listed	_
			companies are engaged in	
			agricultural businesses.	
<u>Disclosure</u>	13	Share-based	(See No. 4, "Share-based payments -	(See No. 4, "Share-based
<u>A</u>		payments	expense recognition")	payments, expense
		(explanatory		recognition")
		notes)		

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008	
	14	Business	Deliberations will be made taking	(See No. 1, "Business	
		combination	into consideration the progress in	combinations,	
		(minority	discussions between the IASB and	pooling-of-interest	
		interests at	the FASB in conjunction with No. 1,	method")	
		historical cost)	"Business combinations		
			(pooling-of-interest method)."		
	15	Business	Deliberations will be made	(See No. 1, "Business	
		combinations	considering the progress in	combinations,	
		(step	discussions between the IASB and	pooling-of-interest	
		acquisitions)	the FASB in conjunction with No. 1,	method")	
			"Business combinations		
			(pooling-of-interest method)."		
	16	Insurance	The industry targeted for application	_	
		contracts	is limited to the insurance industry		
		(catastrophic	and in the IASB currently the phase		
		provisions)	II discussion has been conducted.		
	17	Construction	This issue was chosen as the agenda	Accounting Standards and	
		contracts	for a short-term joint project with the	guidance will be released	
		(percentage-of-	IASB, and a working group was	by the end of the year	
		completion	established to initiate deliberations.	2007.	
		method)			
	18	Non-performing	The development of specific	_	
		loans	measures against this issue is not		
			considered to be necessary because		
			the group of financial institutions		
			already have certain established		
			disclosure rules.		
	19	Scrapping costs	(Deliberations will be conducted in	(See No. 24, "Asset	
			conjunction with No. 24, "Asset	retirement obligations")	
			retirement obligations")		

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008	
	20	Pensions, Post	This issue was chosen as the agenda	A decision will be made	
		Retirement	for the longer-term joint project with	on the course of action to	
		Benefits	the IASB, and a working group will	be taken, based on	
		(including the	be established in 2007 to initiate	considering the progress	
		discount rate to	deliberations and to convey opinions	in discussions between the	
		be used for	and comments to the IASB and the	IASB and the FASB.	
		calculating	FASB.		
		retirement			
		benefits			
		obligations)			
	21	Business	Deliberations are to be conducted in	(See No. 1, "Business	
		combinations	conjunction with No. 1, "Business	combinations,	
		(translation of	combinations (pooling-of-interest	pooling-of-interest	
		goodwill)	method)".	method")	
	22	Disclosure of	This issue was chosen as the agenda	Accounting standards and	
		financial	for a short-term joint project with the	guidance will be issued by	
		instruments at	IASB, and a working group was	the end of the year 2007.	
		fair value	established to initiate deliberations.		
	23	Reversal of	Deliberations will be conducted in	(See No. 10, "Impairment	
		impairment loss	conjunction with No. 10,	tests")	
			"Impairment tests".		
	24	Asset retirement	Working Group was established on	Accounting standards and	
		obligations	this issue which was added to topics	guidance will be issued by	
			for the convergence project with the	the end of 2007.	
			IASB.		

Remedies	No.	Issues	Current status and policy	Prospects at the beginning of 2008
	25	Investment	This is the agenda for the short-term	A decision will be reached
		property	joint project with the IASB. The	on the course of action
			ASBJ will continue to provide its	taking into consideration
			own comments to the IASB.	the progress in discussions
			Deliberations will be made taking	between the IASB and the
			into consideration the progress in	FASB.
			discussions between the IASB and	If IFRS are converged to
			the FASB (short-term convergence	U.S. GAAP, differences
			project).	between Japanese
				standards and IFRS will
				then be eliminated.
Future	26	Financial	Because of the complexity of	_
agenda		instruments	pertinent Japanese standards, the	
			position of the CESR is to continue	
			reviewing its technical assessments.	
			Therefore no particular actions are	
			scheduled at this stage.	
			Deliberations will be made taking	
			into consideration the progress in	
			discussions between the IASB and	
			the FASB.	

(Note 1) The ASBJ puts the above "No." for convenience.

(Note 2) Headings in the column "Remedies" means as follows.

Supplementary statement : Pro-forma statements including a limited restatement for taking account of one identified aspects of IFRS requirement that is not present of not fully applied under Japanese GAAP

Disclosure B: Quantitative indication of the impact of an event or transaction under IAS/IFRS provisions (The gross and net of tax effect of the difference on the profit and loss or on the shareholders' equity)

Disclosure A: Additional narrative and/or quantitative disclosures augmenting the disclosures already provided pursuant to Japanese GAAP

Future Agenda: To be reconsidered later

## - Items related to convergence -

# October-2006

		Before	2006		20	07		Remarks		
	Project Items		4Q	1Q	2Q	3Q	4Q	Project status as of January 2008	Supplementary comments	
<iten< td=""><td>ns advised by CESR for E</td><td colspan="5">U equivalence assessment purpose&gt;(Note2)</td><td></td><td></td></iten<>	ns advised by CESR for E	U equivalence assessment purpose>(Note2)								
1-S	Business combinations-(1/2) (Pooling-of-interest method)		PT			RR	(DP)	I, possibly II	ASBJ will deliberate for DP after RR is issued.	
	Scope of consolidation-(1/2) (Enhanced disclosure of SPEs)	TC	ED	Final				III	-	
2-S	Scope of consolidation-(2/2) (Consolidation of SPEs)						DP	II	ASBJ will deliberate considering developments at IASB/FASB.	
3-S	Uniformity of accounting policies(Oversea subsidiaries)	Final						III	PITF No.18 was issued in May 2006.	
4-B/ 13-A	Share-based payments (Expense recognition/ Explanatory notes)	Final						III	Accounting Standard No.8 was issued in December 2005.	
Note3	Business combinations-(2/2) (Others)		PT			RR	(DP)	I, possibly II	ASBJ will deliberate for DP after RR is issued.	
8-B	Inventories (LIFO)			PT			<b></b>	I	ASBJ will conclude a tentative decision within 2007.	
о-в	Inventories (Valuation method)	Final						III	Accounting Standard No.9 was issued in July 2006.	
9-B	Uniformity of accounting policies (Associates)			PT			(ED)	I, possibly II	ASBJ will deliberate ED considering developments at PT.	
10-B/ 23-A	Impairments of fixed assets			PT			RR	I	ASBJ will deliberate considering RR and developments at IASB/FASB.	
11-B	Intangibles (including R&D expenses)	WG					DP	II	ASBJ will deliberate considering developments at IASB/FASB.	
17-A	Construction contracts	WG	TC			ED	Final	III	-	
19-A/ 24-A	Asset retirement obligations	WG	TC			ED	Final	Ш	-	
20-A	Retirement benefits			PT			<b></b>	I	ASBJ will deliberate considering developments at IASB/FASB.	
22-A	Disclosure of FV information of financial instruments	WG	TC			ED	Final	III	-	
25-A	Investment property	PT					<b></b>	Ι	ASBJ will continue its deliberation considering developments at IASB/FASB.	
<oth< td=""><td>er major projects&gt;</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></oth<>	er major projects>									
	Segment reporting	WG	TC			ED	Final			
	Related party disclosures	ED	Final							
	Leases	ED#1	ED#2		Final	•				
	Retrospective restatements	PT			DP		<b></b>			
	Quarterly financial reporting		ED	Final						
(Noto1										

#### (Note1

The following illustrates definitions of abbreviations in the project plan.

#### For "Project Items" column:

- S : Supplementary statements
- B: Disclosure B (Quantitative disclosures)
- $A: Disclosure \ A \quad (Additional \ narrative \ and/or \ quantitative \ disclosures \,)$

## For "Project status as of January 2008" column:

- III : Project to be finalized by January 2008.
- II : Project to be in the deliberating process towards finalization at the Board.
- Project to be in the deliberating process at PT/WG Level towards next steps.

### For "2006/ 2007" column:

PT: Project Team to be established.

WG: Working Group to be established.

TC: Technical Committee to be established.

RR: Research Report to be issued.

DP: Discussion Paper to be issued.

ED: Exposure Draft to be issued.

Final: Accounting Standard/Guidance, etc.

#### (Note2)

12-B Agriculture, 16-A Insurance contracts (Catastrophic provisions), 18-A Non-performing loans, and 26 Financial Instruments, which are required remedies in the Technical Advice by the CESR, are not included this Project Plan.

#### (Note3

The project "Business combinations-2/2(others)" includes issues for "Date of exchange(5-B)", "Capitalization of acquired R&D in process(6-B)", "Negative goodwill(7 B)", "Minority interests at historical cost(14-A)", "Step acquisitions(15-A)", and "Translation of goodwill(21-A)".